Dementia and Driving Safety
A Clinical Guideline

Driving with Dementia Working Group
Auckland DHB, Counties DHB, Waitemata DHB – Revision - 2014
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This Clinical Guideline was developed by a working from the three Mental Health Services for Older People across the Auckland metropolitan region. We were assisted in this work through consultation with the local OT Driving Assessment services and also the New Zealand Transport Agency.

The guidelines are made available to all DHB services, which have some involvement in caring for those with cognitive impairment. The 2014 Revision was prompted by the desire to make the guidelines suitable for implementation across all parts of the health sector.

It is intended for the guidelines to be reviewed on an annual basis, until there is agreement that the model proposed is workable and practical.
Executive Summary

As health clinicians we are under an obligation to consider the driving safety of our clients and to deal with any risk to themselves or others from unsafe driving, especially in those who suffer from Mild Cognitive Impairment (MCI) or Dementia. Many clients have already voluntarily ceased driving when diagnosed but a significant number continue to drive.

This guideline is designed to assist clinicians, in both primary and secondary care settings, in the sometimes fraught decision-making process around those clients who have some form of cognitive impairment and are also continuing to drive a motor vehicle. A review of driving risk should be part of the standard assessment of all clients with cognitive impairment.

Clients with moderate or severe dementia should be told that they must cease driving, and if they refuse to do this, there is an obligation to notify the New Zealand Transport Agency (NZTA) under Section 18 of the Land Transport Act.

Those clients who have MCI or Mild Dementia are more difficult to assess and many are safe to continue driving, at least in the short-term. Clinical bedside testing is a poor guide to deciding on a client’s driving safety, and all clients should be asked if they will undertake an Occupational Therapist (OT) Driving Assessment through one of the local agencies. These are unfortunately not funded. Following such an assessment, recommendations regarding driving should be communicated with the person, their family and the NZTA, where necessary. Remember that clients can be approved to continue driving, or clinicians can recommend restricted driving such as only driving close to home and in non-busy daylight hours. However, clients can be told that they must cease driving.

If clients with MCI or Mild Dementia decline an on-road test or cannot afford one, then we need to make the best decision we can based on our clinical assessment. This might include a combination of further cognitive testing, consideration of functional capabilities, review of mental and physical health issues, and a focused review of markers indicating that driving safety might be of concern, including inspecting the car. Questionnaires can be administered to both the client and their family. These can be combined with an alternative and cheaper form of driving assessment such as the On-Road Safety Test or using an AA driving instructor, but these tests are not as rigorous as the OT driving assessment, nor are they targeted at a potentially impaired group. Nonetheless they may all be helpful in reaching a clinical decision about driving safety. On a small number of occasions specific neuro-psychological testing may be recommended.

The results of these further investigations should be reviewed and a clinical decision made about driving safety. Although this testing will not provide the same degree of certainty as the results of an OT Driving Assessment, they will inform us in making the best clinical decision we can about the issue of driving safety.

When the clinical decision is for the client to stop driving or restrict their driving, this should be documented and discussed with the client and their family. If they do not comply with this direction, then we are obligated to notify the NZTA under Section 18. If the person continues to drive in spite of having had their licence revoked, we again must notify the NZTA, as well as confronting the client and their family. If clients are assessed as safe to drive, then a suitable review period should be defined.

Remember driving safety is an important part of assessing and managing clients with Dementia. However removal of someone’s driving licence has a major impact emotionally and on their lives.
Dementia and Driving

Part 1: Guidelines for using the Driving Assessment Protocol

Introduction:

This guideline is designed to assist all clinical staff in assessing the driving safety of a client who wishes to continue driving in the context of having cognitive impairment. It is important to stress that these decisions can be made either in primary or secondary care health services, or after consultation between these sectors. The guidelines reference the step-by-step flow diagram (Appendices 1). The guideline is aimed at those clients under our care who have cognitive impairment or dementia; however there are numbers of other medical reasons why clients should not be driving. (A list of some of the more common ones we encounter is provided in Appendix 2.)

Many clients with Mild Cognitive Impairment (MCI) or dementia have already voluntarily limited or ceased driving. However some have not; and it becomes our clinical and legal responsibility to make reasonable efforts to determine that those who are continuing to drive are safe to do so.

All clients should be warned in advance that driving safety is one factor that we have to consider in all cases where there are memory problems. This may be done by highlighting the issue in the information package or pamphlet about the service, sent to clients prior to their initial assessment. Otherwise it needs to be explained directly to clients who are being assessed for issues with their memory. It also needs to be emphasised both to clients and their families, when necessary, that we have a legal obligation to do this for the sake of both their safety and that of the other drivers on road.

References:

We should also as part of our clinical practice make clients and their families aware of our concerns about driving safety and the reasons for this. This is particularly important for those clients who have a Mild Cognitive Impairment (MCI) or similar, and whose condition may worsen over the years ahead. They should be warned about the prospect of becoming unfit to drive in the future, if this is a real prospect for them. These discussions should become a normal part of our clinical interaction with clients.

We need to be aware that some clients may be unsafe to drive in spite of having a reasonable cognitive testing performance. Not all our clients have progressive cognitive decline. Some may have specific neuro-cognitive deficits such as visuo-spatial problems following a stroke, or prominent executive dysfunction which leads to impaired anticipation of hazards, a lack of concern for road rules or impulsive decision making. Some clients may be unsafe to drive because of their mental health or addiction issues. We need to listen to the concerns expressed by family members about a client’s driving.

**Why invest our energy in doing extra testing on clients?**

The question is asked as to why we should use our own resources to get a better understanding of a client’s driving safety. Why not send letters to the NZTA on the entire group of those clients with mild cognitive impairment or mild dementia, thereby forcing the individual to have the testing if they wish to recover their licence? The answer is that, although we have a duty to protect the client and other road users, we also have a duty not to do harm to the client and this means we cannot put them through the trauma, cost and inconvenience of having their licence revoked without due cause. We are also required to have a reasonable level of concern if we are to break our duty of confidentiality to the client. Therefore we need to have sound clinical reasons for making such a recommendation to NZTA, and that involves having completed a comprehensive assessment, including a review of driving safety. However we have made an effort in this guideline to limit excessive testing which will not offer us any more certainty about a client’s driving safety. We have also tried to emphasise that information which is completed as part of a normal comprehensive assessment, with a few additions when required.

**Clients who refuse to cooperate**

Some clients do refuse to cooperate with our assessment of their driving safety. In these cases, where there are sufficient grounds for concern (whether from cognitive testing to date or reports from family members), we can legitimately notify the NZTA under Section 18.

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14 Ball, K., Owsley, C., Sloane, M., Roenker, D., Bruni, J (1993) Visual Attention Problems as a Predictor of Vehicle Crashes in Older Adults
16 Ott, B., Daiello, L (2010) How does dementia affect driving in older patients?
if all other avenues of seeking cooperation with the person have failed. It is not uncommon for the therapeutic relationship between the person and their clinician to breakdown in the course of this process. People are often outraged at the suggestion that they might be unsafe to drive any longer, and often sack their clinicians.

### Six things to remember:

<p>| | |</p>
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<tbody>
<tr>
<td>1.</td>
<td><strong>We cannot make a perfect prediction of driving safety even with OT Driving Assessments. We have to make a reasonable clinical decision “on the balance of probabilities” about driving safety and be consistent in our practice.</strong> We cannot “do nothing” because we are not sure – we have to be seen to be making a definitive clinical decision about the client’s safety to drive on the road amongst other drivers.</td>
</tr>
<tr>
<td>2.</td>
<td>These are guidelines; we have tried to create a user-friendly framework, but as each case is very different, clinicians need to use their judgement and use the guidelines in a flexible manner.</td>
</tr>
<tr>
<td>3.</td>
<td>If clinicians are sufficiently concerned about a client’s driving safety then action should be taken immediately to make sure that the person is not driving.</td>
</tr>
<tr>
<td>4.</td>
<td>The most useful assessment of driving safety remains the OT Driving Assessment (including an on-road assessment) and throughout the interaction with clients, we need to be encouraging them to undergo this form of assessment if there is any uncertainty about their driving safety.</td>
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<tr>
<td>5.</td>
<td>That assessing someone as being “not safe to drive” is not the same thing as being able to predict who will have an accident in the next year. Accidents and especially fatalities are rare events, and we have to understand that we cannot predict these in advance. However if someone is not safe to drive then other drivers on the road are safer through our actions.</td>
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<tr>
<td>6.</td>
<td>Lastly, if all clients we refer for an OT Driving Assessment fail that test, then our threshold for referral is too high and there will be unsafe drivers on the road – we need to be comfortable with asking clients to have the test even though some will pass.</td>
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**Initial assessment or review:**

When a person is assessed as having problems with memory or dementia, or has received this diagnosis in another service, then there should be a thorough review of their condition. A comprehensive assessment should include questions about their mental and physical health; functional status, medications and a standardised cognitive test should be administered such as the MMSE, MOCA, RUDAS, ACE-III or some equivalent. (see Box below.) Appropriate blood tests and scanning should be requested. Collateral history should be sought from family or carers. At the conclusion of the assessment, which may take place over more than one visit, and may require phone calls to family members for information, clinicians should be able to make the diagnosis and make an assessment of dementia stage.
or severity (see below), and hopefully will have some idea about the likely aetiology of the dementia. (It is hoped that this clinical decision-making process will be supported in the near future throughout Primary Care, with the introduction of a computerised Cognitive Impairment Pathway).

As part of the assessment, there needs to be a specific enquiry about the person’s driving and the safety of this. This will involve asking the person and their family about the driving history and safety of the person’s driving, looking at the person’s car and finding out about the person’s typical use of their car. There should be some specific enquiry about accidents or near-misses, and episodes of getting lost when out driving or walking. There should also be some attempt to ascertain the likely consequences of a person losing their licence and the impact on them and their family.\(^\text{18}\).

**Cognitive Testing: Notes**

The following tests have been included in the discussions in this document, as they are the commonly used tests clinically. The tests described are manageable bedside tests that can be used in both Primary and Secondary care. They each have their strengths and weaknesses, and none is specifically recommended. (However it needs to be noted that the MMSE is now under copyright and theoretically clinical users could be charged for using this as their preferred test.) Nonetheless, it is the test most clinicians are familiar with and is widely used still. It is recommended that clinicians familiarise themselves with the alternative tests (and move away from using the MMSE).

- **MMSE**: Mini-Mental State Examination (scored out of 30)
- **MOCA**: Montreal Cognitive Assessment (scored out of 30)
- **RUDAS**: Rowland Universal Dementia Assessment Scale (scored out of 30)
- **ACE-III**: Addenbrooke’s Cognitive Examination – version 3. (Scored out of 100)

If a person requires further or more comprehensive testing, then a huge variety of Neuro-Psychological tests are available through Secondary Care Mental Health or Health of Older People Services, or through many private Clinical Psychologists. Most tests used are pen-and-paper-type tests; others may employ computerised testing. This guideline mentions a few such tests such as the **Trails Test A and B**: these are short tests which can be employed by many clinicians.

**Dementia Staging and the Clinical Dementia Rating Scale**

The following table is designed as the start of a clinical assessment of a person’s likely driving safety. The staging shown is based upon the categories used in the Clinical Dementia Rating scale \(^\text{19}\) and other similar scales, and is designed to be a descriptive and realistic account of the Severity of a person’s cognitive and functional impairment. Indicative scores on typical cognitive testing scales are given, but much of the staging information comes from collateral

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history about the person’s level of function (usually obtained from a family member or
carer). Staging Dementia can be challenging, especially in those clients who are still able to
provide a convincing affirmation in clinic of having full functional capabilities, but who are
often found to be more impaired when a collateral history is obtained 20.

The CDR structure was chosen, over alternatives such as the FAST (Functional Assessment
Scale 21) and the GDS (Global Assessment Scale of Deterioration 22) as it is well validated and
commonly used in research, and has the advantage of a relatively simple structure. Also,
some other Driving safety guidelines have based their recommendations upon this structure,
such as those from the American Academy of Neurology.

Accordingly, once a person is identified as having MCI or Dementia, the clinician should
attempt to allocate them to one of the CDR stages of Dementia severity. This is so that
decisions about driving safety may be commenced, but is also a useful way of ascertaining or
estimating a person’s need for other interventions such as packages of care or medications
such as Donepezil.

It is important to note that we are not using the CDR in a research or rigorous manner;
instead we are using the structure of staging of dementia, as defined in that rating scale. The
proper CDR uses a formal semi-structured interview (which takes around 45 minutes to
complete). It has to be emphasised that we are not suggesting that clinicians complete this
process. Rather, it is recommended that clinicians use the results of the person’s cognitive
testing and information about their level of functional capacity from the clinical history, to
estimate a person’s dementia severity or its stage, using a similar structure as defined by the
CDR. This is less rigorous than using the formal test, but most of us have neither training nor
permission to use the formal test. Nor the time to administer it to our clients. Also, for some
clients we do not have the luxury of collateral information being available, and therefore our
staging decision will always be limited in its accuracy.

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driving competence in older persons with early cognitive decline

and ordinality

22 Reisberg, B., Ferris, S., de Leon, M., Crook T (1982) The global deterioration scale for assessment of primary
degenerative dementia
### Table 1. Dementia Staging

<table>
<thead>
<tr>
<th>Dementia Level</th>
<th>Typical Cognitive Scores*</th>
<th>Cognitive and Functional levels</th>
</tr>
</thead>
<tbody>
<tr>
<td>No Dementia</td>
<td>MMSE: &gt; 27/30 ACE-III: &gt; 90/100 MOCA: &gt; 26/30 RUDAS: &gt; 26/30</td>
<td>No cognitive impairment: Normal memory and cognition Independent function Competent in home, work and hobbies</td>
</tr>
<tr>
<td>Mild Dementia</td>
<td>MMSE: 18-23/30 ACE-III: 65-76/100 MOCA: 11-17/30 RUDAS: 17-22/30</td>
<td>Definite cognitive decline and impairment Moderate memory loss and disorientation Impaired problem solving Mild impairment in household tasks and personal cares Requires prompting and supervision with some tasks Complex tasks and roles no longer possible Social interactions often well preserved</td>
</tr>
<tr>
<td>Moderate Dementia</td>
<td>MMSE: 10 – 18/30 ACE-III: 35 - 64 /100 MOCA: 6 – 10 /30 RUDAS: 10 – 16/30</td>
<td>Significant impairment of cognition/function Marked memory loss Disorientation to time and place Decreasing ability to make judgements Decreasing ability to engage socially Decreasing ability to function independently Needs assistance with personal cares Requires supervision when leaving home May get lost when away from home Limited capacity to complete tasks in home No longer able to participate in usual activities</td>
</tr>
<tr>
<td>Severe Dementia</td>
<td>MMSE: &lt; 10/30 ACE-III: &lt; 35 /100 MOCA: &lt; 6 /30 (or not testable) RUDAS: &lt; 10/30</td>
<td>Profound impairment of cognition / function Severe memory impairment Disorientation Spoken language limited or lost Incontinence No capacity for making judgements High dependency on others for personal cares Unable to contribute to household chores Often unable to recognise or name family members Increasing loss of psychomotor skills Frequent behaviour or psychiatric complications</td>
</tr>
</tbody>
</table>
The cognitive testing scores provided are indicative. The tests included are those commonly employed in New Zealand in both primary and secondary care. The MMSE is well validated and there are also studies completed showing typical scores in the different stages of dementia such as the CDR stages. However, there is still variation between different studies in this regard. (Complicating the use of the MMSE is the fact of its copyright status, and potential for cost to clinicians using this test. Accordingly, many services have already switched to other forms of testing such as the RUDAS, ACE-III and MOCA). In contrast to the MMSE, while the RUDAS, the ACE-III and the MOCA have been validated to define thresholds between normal, MCI and Dementia cases, they have not been studied further to link scores with the different stages of established Dementia. As a result, the staging scores (especially between mild, moderate and severe dementia) given in the table are based more on clinical experience than research studies. All the tests suffer from both ceiling and floor effects to different degrees (i.e. they are not sensitive to mild degrees of impairment and cease to be useful before the end of the illness). The correlation between scores and staging is compounded by factors such as age, baseline intellectual functioning, specific cognitive issues such as dysphasia, and according to the aetiology of dementia. In particular, those with Fronto-temporal dementia may have relatively well-preserved scores on tests such as the MMSE in spite of quite high levels of impairment and behavioural disturbance.

Other services may be employing other cognitive tests not listed in this table, such as the SLUMS or informant questionnaires such as the IQCODE. However, it is important to recognise that, regardless of the test used, much of the useful information that allows clinicians to determine CDR-type staging comes from the combination of a full clinical assessment of the person, and from a reliable source of collateral information about the person.

**Dementia Staging and Driving Safety**

The purpose of making an assessment of the person’s dementia severity or stage, is that clinical decision-making about driving safety follows on from this. The following table is a summary of clinical recommendations about driving safety according to Dementia Stage/Severity (and by implication, the advice re continuation, restriction or cessation of driving).
### Table 2. Dementia Stage and Driving Recommendations

<table>
<thead>
<tr>
<th>Dementia Level</th>
<th>Driving Recommendation</th>
</tr>
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<tbody>
<tr>
<td>No Dementia</td>
<td>May continue to drive&lt;br&gt;Check for Other Medical Conditions</td>
</tr>
<tr>
<td>Mild Cognitive Impairment</td>
<td>Most Safe to Drive&lt;br&gt;Consider OT driving assessment, Restricting or stopping driving if:&lt;br&gt;• Family concerns&lt;br&gt;• Recent accidents or near-misses&lt;br&gt;• Functional impairment in some complex tasks&lt;br&gt;• Behavioural disinhibition – “risk-taking”&lt;br&gt;• (Notify NZTA)</td>
</tr>
<tr>
<td>Mild Dementia</td>
<td>Driving Safety is Uncertain:&lt;br&gt;Some safe, others unsafe to drive&lt;br&gt;Safety not predicted by Cognitive testing / Dementia Stage&lt;br&gt;Person needs further investigation / review:&lt;br&gt;• OT Driving Assessment ** (Preferred and Recommended)&lt;br&gt;• Further Collateral History&lt;br&gt;• Clarification of Function level in other areas&lt;br&gt;• Driving Questionnaires&lt;br&gt;• Further cognitive testing&lt;br&gt;• Alternative on-road driving assessment&lt;br&gt;• Second Opinion&lt;br&gt;Clinical Decision needs to be made!&lt;br&gt;• Continue Driving – Review Date,&lt;br&gt;• Restricted Driving – Review Date, or&lt;br&gt;• Stop Driving Immediately&lt;br&gt;• Notify NZTA</td>
</tr>
<tr>
<td>Moderate Dementia</td>
<td>Must Stop Driving!&lt;br&gt;Notify NZTA</td>
</tr>
<tr>
<td>Severe Dementia</td>
<td>Must Stop Driving!&lt;br&gt;Notify NZTA</td>
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</tbody>
</table>
For those without Dementia and those with Moderate or Severe Dementia, the recommendations are relatively clear and uncontested. Those without Dementia may continue to drive as long as other medical conditions are no obstacle. Those with Moderate or Severe Dementia must cease driving, as they will be no longer safe to do so, and will certainly have some of the impairments described in the Medical Aspects of Fitness to Drive. These clients should be asked to stop driving immediately, and the NZTA should be notified. There is nothing to be gained from referring these groups for an OT Driving Assessment, as they are unlikely to pass and should not be put through the trouble and expense. There will be a few individuals who will demand the right to such an assessment, and a clinical decision regarding the usefulness of this will need to be taken, including whether the medical practitioner would still consider the person unfit to drive even if they were to pass the assessment.

For those with Mild Cognitive Impairment, most clients will be safe to drive for the immediate future, but should be reviewed in six months or one year. However, it is worthwhile checking with families or carers to see if they have any concerns about the person’s driving safety. Specific questions should be asked about recent accidents, behaviour when driving, near-misses, getting lost and early impairment in other areas of complex task completion (e.g. cooking or managing finances). If there are concerns, the person may be asked to restrict their driving to non-rush hour driving times and to not drive outside a radius of around 5km from their home. If restrictions are recommended, then the NZTA should be notified so that the person’s driving licence can be amended accordingly. Rarely a person will be advised that they should cease driving, often in the context of compounding impairment from physical illness or behavioural disinhibition making their driving unsafe. It is worth telling the client and their family that MCI does in some cases progress to dementia, and that driving safety will need to be reviewed at that point. (However some clients with MCI do not show any such progression.). If the clinician is uncertain about the person’s driving safety or feels unable to make a decision, then further investigations may be completed, as per the group with Mild Dementia (see below).

Those with Mild Dementia (those with mild memory and cognitive impairment and some degree of functional loss) are unfortunate in that their driving safety is uncertain and cannot be inferred from their diagnosis and clinical stage. Studies have shown that some of these individuals drive as well as their non-demented age-peers. However, others are definitely unsafe to drive, will fail an on-road driving assessment and are at risk of causing a potentially fatal road accident. The difficulty is that these two groups cannot be distinguished by looking solely at their cognitive testing scores and/or level of functional impairment. On occasion, clinicians may feel confident that someone is not safe to drive, especially if the person is impaired in a number of other functional areas, or there is a clear history of concern from family already expressed. If this is the case, then the clinician may proceed on the basis of that clinical view.

However where driving safety remains uncertain, further review and investigation is required before a clinical decision can be made. Having said which, the clinician must make a definite decision about driving safety in someone who has Mild Dementia, such that this can be documented and communicated with the person and their family. The situation and decision cannot be “parked” and events allowed to evolve.

The following section describes some of the further investigations that may be undertaken in either primary or secondary care settings (or a combination of both), leading to the clinical decision making about a person’s driving safety.
Driving Safety in those with Mild Dementia: Further Investigations

This section describes some of the options available to clinicians who are trying to ascertain the driving safety of someone with Mild Dementia (if this is not already apparent). The suggestions made below are not prescriptive, and are often not clinically possible as described. For example, many clients do not have easy sources of collateral information about their driving (or may have families with a vested interest in the retention of a person’s driving licence). In other cases, what is possible in the way of further testing may be limited by the person’s ability or willingness to pay, availability of testing or the person’s absolute refusal to cooperate. In such cases, clinicians should gain what information they can and make the best decision possible in the circumstances.

The further investigations have been divided into two different stages:

First Stage: Seeking Readily-available Information.

Further clinical review should be undertaken to gather some of the following information or review associated issues. This may be completed by the assessing clinician or another person in the service.

1. Standard cognitive testing may be checked, repeated or extended. For example, if testing was done in hospital in the context of delirium, then the tests should be repeated. If the diagnosis was made on the basis of an MMSE score, then perhaps either MOCA or ACE-III testing could be completed.
2. Collateral history should be sought from families regarding the dementia severity, and overall functional capacity, observed driving behaviour, traffic violations, accidents and near misses. Asking if family are comfortable travelling as passengers (or allow grandchildren to be passengers) is often a telling indication of concern. The Driving Questionnaires can be administered (see Appendices 4 & 5)
3. Other medical problems, physical disabilities or medication risks can be reviewed with the person.
4. Mental Health factors, medication and use of alcohol or other substances should be considered.
5. There should be some discussion about car usage and availability of alternative forms of transport or other drivers in the household. The practical impact of losing one’s driving licence needs to be explored. The person should be asked if they have already restricted their driving voluntarily and why.
6. If the person’s car is available (e.g. parked outside), it should be inspected for signs of damage.

At the completion of the First Stage, the clinician may feel that there is now sufficient extra information to allow them (or their team) to make a decision about the person’s driving safety. If this is the case, then the person should have this discussed with them, and if their driving is to be restricted or stopped, then the NZTA should be notified accordingly. If a clinical decision cannot be made comfortably, then specific review required to investigate the likely safety of the person’s driving, as described under the Second Stage below.
Second Stage: Specific Driving-Related Investigations

In this stage, clinicians need to seek information that is more specific to actual Driving Safety, and which will allow a definitive decision to be made regarding the continuation or restriction of driving. The best information that can be sought is for the person to undergo an OT Driving Assessment by one of the specialised services providing for this. An OT Driving Assessment normally includes both off-road testing and, if recommended, an on-road driving test which is standardised and rigorous. These tests are not funded in most parts of New Zealand, and the total cost of both parts of the assessment can be in excess of $500. This cost is frequently an impediment to clients going onto having these tests completed.

In making a referral to an OT Driving Assessment agency, relevant clinical information should be included such as history and cognitive test results, highlighting those most pertinent to driving. (A sample letter is included in Appendix 3)

It needs to be emphasised that although OT Driving Assessments are regarded as the most reliable indicator of driving safety, this form of testing is not without its critics. The different companies offering this service use different tests and scoring protocols, and the equivalence of their testing is therefore uncertain. Furthermore, the companies operate in different ways and the level of cooperation with the referring clinician can be variable. Lastly, the testing does still not test how clients are likely to react in an emergency situation. Therefore, while the results of OT assessments should be viewed as being the strongest available evidence about a person’s driving ability, they should not necessarily be viewed as the last word on the matter (Cochrane Review of driving and dementia)\(^\text{23}\). Where clients are unwilling or unable to undertake an OT Driving Assessment, clinicians need to turn to alternative but less informative sources of information about the person’s driving skills. This includes other forms of On-Road driving assessment, further collateral information about driving, and / or more extensive cognitive testing. It may also include obtaining a second opinion, possibly from a colleague or from another service such as a specialised memory or dementia service. None of these options will provide a definitive answer to the question of driving safety, but may be useful in informing the clinical decision in this regard. The alternatives are summarised in Table 3 below.

All of the proposed alternatives have their limitations. The problem with other forms of On-Road driving assessment is that the testing is not as rigorous and the testers do not have the clinical insights into the conditions of those being tested. Further collateral information can be useful, for example filling in the Driving Questionnaires, but literature shows that family members are not totally reliable in assessing the driving safety of a person, and are often conflicted about what response to give the clinician. Many have a vested interest in the person continuing to drive, or believe that if they are present as a passenger, then no major accident is likely. Further cognitive testing can be useful in identifying cognitive deficits, but these forms of testing, even those that are completed in driving simulators, do not reliably separate those clients who will not pass an OT Driving Assessment from those that will pass\(^\text{24}\). Lastly, a second opinion from a colleague or someone experienced in dealing with this situation can be helpful, but their assessments are still likely to be less accurate than the

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\(^{23}\) Martin, A., Marottoli, R., O'Neill, D (2009) Driving assessment for maintaining mobility and safety in drivers with dementia (Review)

\(^{24}\) Brown, L., Stern, R., Cahn-Weiner, D., Rogers, B., Messer, M., Lannon, M., Maxwell, C., Souza, T., White, T., Ott, B (2005) Driving Scenes test of the Neuropsychological Assessment Battery (NAB) and on-road driving performance in aging and very mild dementia
OT Driving Assessment. In the end, if the person will not undergo an OT Driving Assessment, these other sources of information can contribute to the making of a clinical decision (however imperfect that may be) about whether someone with MCI or Mild Dementia should still be driving.

The alternative forms of testing can all be employed in making the decision. An on-road driving test with an AA instructor can be requested at the same time as asking a family member to complete a Driving Questionnaire, looking at the person’s car, and completing Trails tests A and B. A clinical decision can then be made using all that information collected.

Remember that we are able to recommend three options to clients

1. That they can continue to drive for the moment
2. That they can only drive under certain limitations such as time of day and/or in their local area; or
3. That they must cease driving altogether.

---

### Table 3: Further Investigation of those with Mild Dementia

| First Stage: Seeking Readily-Available Information | 1. Review / repeat Cognitive Testing  
2. Obtain Collateral History  
3. Review other medical issues / medication  
4. Address MH issues / substance abuse issues  
5. Discuss car usage and restriction  
6. Inspect car where possible |
| --- | --- |

**Can a Clinical Decision be Made about Driving Safety?**

- **No.**
  - Go to Second Stage
- **Yes:**
  - Discuss with client
  - Notify NZTA as required

### Second Stage: Specific Driving-Related Investigations

<table>
<thead>
<tr>
<th>Preferred option: Referral for OT Driving Assessment</th>
</tr>
</thead>
</table>

**Alternatives:**

**Other On-road driving assessment**

1. On-Road Safety Test
2. Driving Instructor e.g. AA Driving School

**Alternatives:**

**Further cognitive testing**

1. Trails A & B
2. Neuropsychological Testing
3. Computerised testing in simulator

**Alternatives:**

**Further information:**

1. Inspection of car
2. Driving Questionnaires (Appendices)

**Alternatives:**

**Referral for another opinion:**

1. Referral to Secondary Care service
2. Referral to colleague

**Make Definitive Clinical Decision re Driving**

Discuss with Client and Family

Notify NZTA as required
Notes about Referrals for an On-Road Driving Assessments

These notes are included because of the issues that arise when referring someone for an On-Road Driving Assessment, especially where the person is required to pay for that assessment out of their own pocket. Where the person is paying and is clearly the “customer” of the agency performing the testing, it is nonetheless vital clinically for the information obtained through testing to come back to the referrer. This issue applies whether the referral is for an OT Driving Assessment or to another agency such as a driving instructor.

As a result, it is crucial for the referrer to have agreed with the person being tested for there to be communication between the testing agency and the referrer. This must be agreed at the time the referral is made, and permission sought from the person to allow the information to be sent back to the referrer. The clinician needs also to be clear about whether driving should cease until the testing has been completed. A formal referral letter then should be written explaining the situation, confirming that the person has consented to release of the testing results, and asking for an opinion on driving safety (including whether a restricted driving license would be suitable). If a clear opinion has not been made by the testing agency, then the referrer should feel free to contact the tester to discuss the performance in the driving test. A suitable letter template has been included in the Appendix.

When the testing has been completed, a follow-up appointment needs to be made so that the results can be discussed and recommendations made about driving. If the person is deemed unfit to drive or is advised to restrict their driving (usually to between 10am and 2pm, and to only drive within 5km of their house), then the NZTA should be notified accordingly. This is to formalize the decision and make sure that the person’s license details held by the NZTA are up-to-date.

When the person has consented to an OT Driving Assessment, then a referral should be made to one of the local agencies providing this. Currently, in the Northern Region, there are a number of alternative agencies providing these tests and the person and their family should be provided with the opportunity to choose. If a client passes the OT Driving Assessment, then the report will be sent back to the referrer. However, when a client fails the test, it is the practice of most OT Driving agencies to notify the NZTA directly. We would prefer that there is a discussion between the referrer and the OT Assessor prior to this step being taken; however this would require a change of protocol in some of the agencies. In contrast, the other testing agencies such as Driving Instructors will not notify the NZTA about fail results.

Some clients, having failed one On-Road Driving test may undertake further testing, and may pass that assessment. We are not always aware of this process as referrers. If clinically, our assessment remains that the person is probably unsafe to drive, then we should seek to have their license revoked by the NZTA, under Section 18 of the Land Transport Act.

Not all the OT Driving Assessments available use the same testing protocol or scoring system. We need to be aware that there are differences between the available tests. The OT Driving Assessment also has its limitations and cannot predict accidents or fatalities with any certainty. No available testing process will evaluate how a person may respond in a real emergency situation.
Making a Decision about Driving Safety

Following assessment of the person’s dementia, and investigation into their likely driving safety, the clinician needs to make a decision about whether the person can continue to drive as before, or to recommend that their driving be restricted or cease altogether\(^{26}\). As discussed, where the person has no evidence of dementia or has moderate or severe dementia the decision is relatively straightforward. Where the person has MCI, driving is usually possible, but restrictions may be recommended if there are concerns from family or about behaviour. Rarely, people with MCI may be asked to stop driving. However, for those clients who have Mild Dementia, a definitive decision often can only be made following further investigation into likely driving safety as outlined above.

The preferred option is for the person to undertake a formal OT Driving Assessment. However in many cases, especially when the person would not consent to an OT Driving Assessment, the decision can only be based on the information obtained, clinical judgement and a balance of probabilities. However, clinicians do have a clinical and legal responsibility to make a clear decision in these cases, and cannot defer or ignore the issue in front of them.

Once the decision has been made, it is critical to communicate this with the person and their family, clearly document the decision and notify any other clinical teams involved, and notify the NZTA so that appropriate changes can be made to the person’s licence details. It is possible, in view of the threat to therapeutic relationships caused by removal of someone’s licence, for the clinician to write to the NZTA and have that agency make the “final decision.” Research completed at Auckland DHB suggested that families prefer that any change to a person’s driving status or permission is communicated to the NZTA. This makes it easier for families to remind the person that they are no longer able to drive or have restrictions in place, when the person may have forgotten the conversation and their promise to abide by the clinical advice\(^{27}\). If the decision is that the person should stop driving, then there are further recommendations, listed in the section below.

Following assessment as not safe to drive

For those clients who have their licence revoked or driving stopped due to their cognitive impairment, the impact can be devastating, both emotionally and in terms of their ability to maintain their independence. It is not uncommon for people to become depressed following having had their driving licences revoked. There is also some suggestion that removal of a person’s licence may hasten placement into care. Key workers will need to help the person and their family manage this situation. It is critical that any concerns and decisions are communicated sensitively and with family present. It is also vital that the person is offered emotional and practical support, including:

\(^{26}\) Alexandersen, A., Dalen, K., Bronnick, K (2008) Prediction of driving ability after inconclusive neuropsychological investigation

\(^{27}\) Chakcko, E (2013) Driving Assessment and Beyond: An Observational Study (DABOS). Dissertation submitted to Royal Australian and New Zealand College of Psychiatrists - Faculty of Psychiatry of Old Age Training Programme.
• Counselling and support
• Providing the client with written information / pamphlets / local resources
• Engaging with client’s family / whanau to seek their assistance with transport
• Transport advice, including access to Gold Cards and information about public transport
• Referral to Age Concern for Total Mobility Transport Subsidy (Half price taxis)
• Information about services such as Driving Miss Daisy

Clients who refuse to stop driving:

Some clients refuse to stop driving even after receiving notification from the NZTA that their licence has been revoked. When this happens the following are recommended:

• Clients are reminded of their licence status (this should be followed by a letter to them and their family)
• Clients are reminded that they will be effectively uninsured if they drive
• The client’s family/Enduring Power of Attorney should be enlisted, where possible, to help with situation (disabling or removal of vehicle etc)
• Notification of authorities. Where a person has had their driving licence revoked due to dementia, but is continuing to drive against medical advice, it is recommended that a letter be sent to either the police or the NZTA. We have had conflicting advice regarding whether clinicians should notify the police about someone continuing to drive without a licence. It is the NZTA’s view that clinicians should send a letter to them alone, and that the agency will alert the police to the situation. It is the view of the NZTA that clinicians may be more vulnerable to complaints about breach of confidentiality or privacy, if they go directly to the police. However, the contrary view has been expressed by a legal opinion from our DHB lawyers, who feel that it is reasonable for clinicians to notify the police directly, where a person is clearly a risk to others and themselves because of continued driving following the removal of their licence. It is therefore recommended that the clinician certainly notify the NZTA, and may also decide to notify the local police directly, perhaps where the risk is relatively high. Regardless, the person and their family should be told of the course of action that the clinician is taking. It is not uncommon for clinicians to have been “sacked” by people or their families, following dealing with driving issues and removal of someone’s licence.
Driving and Dementia

Part 2: Clinical and Legal Background

Introduction

This guideline is designed to assist clinicians in the decision-making process around those clients who have some form of cognitive impairment and are also continuing to drive a motor vehicle.

People aged 80 and over have the same number of mortalities per kilometre-driven as 16-20y olds. This is likely in part to be due to their greater physical fragility even in slower-speed collisions, but it is also due to a subset of that age bracket that are driving with cognitive impairment \(^1\) and are therefore at a higher risk of causing a MVA\(^15\).

It is accepted that people with moderate to severe dementia are not safe when driving a car. However it is known that many of those with mild cognitive impairment or in the early stages of dementia may be able to drive at least as safely as their peers. Unfortunately for this latter group there is no fool-proof standardised bedside clinical test \(^3\), which can be used to allow a clinician to make the decision about safety of someone’s driving\(^15\). It is recognised that as people’s performance on cognitive or neuropsychological testing diminishes then their driving safety also decreases\(^28\). However there is generally no definitive “cut-off” point in any test that allows for the accurate identification of the subgroup that are unsafe to drive\(^29\).

For example, although one study did show that 64% of those with a Mini-Mental State Examination (MMSE) score of <24 failed an Occupational Therapist (OT) Driving Assessment, similar studies have not shown a strong relationship between MMSE score and driving safety\(^30\). Likewise reports of concern by family members or having had a recent motor vehicle accident (MVA) can be an indicator of problems with driving, but neither is totally reliable as a guide to making a clinical decision about someone’s safety on the road\(^7\). Most bedside or neuropsychological test batteries unfortunately have only modest degrees of sensitivity and specificity when used to predict a person’s capacity to pass an OT Driving Assessment.

In the absence of a sensitive and specific bedside or in-clinic test which accurately predicts driving safety, clinicians are nonetheless still faced with the problem of having to decide how safe someone who has mild dementia will be on the road\(^31\). Getting this decision wrong, may

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31 Molinar, F., Byszewski, A., Marshall, S., Man-Son-Hing, M (2005) In-office evaluation of medical fitness to drive – Practical approaches for assessing older people
potentially result in allowing an unsafe driver to continue to drive, or unfairly penalising those who would have been safe to continue driving (for the time being)\(^{32}\).

The test that is regarded as a fair and reasonable indicator of driving safety is an on-road driving assessment\(^{11}\), preferably with a trained Occupational Therapist. The OT Driving Assessment usually involves a mixture of off-road testing (either cognitive assessment\(^{33}\)\(^{34}\) or in a driving simulator) and a scored on-road driving test\(^{35}\).

In our experience, many clients react with more distress and anger to the news\(^{36}\) that they can no longer drive than to receiving the diagnosis of dementia itself. Having to tell clients that they can no longer drive is often a challenge to maintaining any therapeutic relationship. This is in part because of the loss of insight into their illness experienced by a high number of those with dementia. And for many clients the loss of their driving licence is a major obstacle to continuing to live independently. In many parts of New Zealand there are few alternative means of transport. (Although half-price taxis are available, after clients gain approval for a Total Mobility card from Age Concern.)

As a result of this reaction to questions about their driving, many clients refuse to submit to an expensive on-road driving test (or cannot pay to have one). Furthermore, the removal of their driving licence by the New Zealand Transport Agency (NZTA) often does not stop a small subset of drivers continuing to drive (due to either rejection of assessed risk or poor memory for the advice given), and the request by clinicians for intervention by family members may not prevent them driving. It is not uncommon for us to be confronted with clients who are clearly impaired as drivers and who are unlicensed but nonetheless continue to drive\(^{10}\).

**Availability of testing in New Zealand**

The Ministry of Health ceased funding for on-request OT driving assessments in 2003. The OT Driving Assessments currently costs a client around $170 - $230 for a driving simulator test (or computerised cognitive testing) and up to a total of $400-700 if this is combined with the on-road test. These tests are available locally through a number of different agencies. However many drivers refuse to pay these costs or are in no position to do so\(^{37}\). This fact is one of the major obstacles we face in making an accurate assessment of a client’s driving safety. (Some District Health Boards in New Zealand do fund a small number of tests, but these are not available to the vast majority of people.)

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\(^{33}\) Freund, B, Gravenstein, S., Ferris, R., Burke, B., Shaheen, E (2005) Drawing Clocks and Driving Cars – Usage of Brief Tests of Cognition to Screen Driving Competency in Older Adults


\(^{35}\) ACC (2004) Computerised Off-Road Driving Assessment

\(^{36}\) Kay, L., Bundy, A., Clemson, L (2009) Predicting Fitness to Drive in People With Cognitive Impairments by Using DriveSafe and DriveAware

\(^{37}\) Wagner, J., Muri, R., Nef, T., Mosimann, U (2011) Cognition and driving in older persons
Due to the costs of the OT Driving Assessments, some DHBs may refer clients to local driving instructors or equivalent. This certainly can be a cheaper option for clients but lacks the rigor and standardisation of the OT driving assessments. Nonetheless, for some clients, this may be the only form of On-Road testing that can be negotiated with the client.  

Drivers are obliged to have their driving licence renewed at ages 75, 80 and every two years after that. This may be approved in clinic by their GP. However they may be referred for an On-Road Safety Test by their GP if there are any concerns about their potential driving safety. This involves driving with an assessor (not an OT) in the car on the road. This costs around $60-70 including the cost of the new drivers licence and it is the driver’s responsibility to organise this. The New Zealand Transport Agency (NZTA) advises that this system can be used at any point over the age of 75, to test people’s driving, and not just at the point at which the person’s existing driving licence is due to expire. We can make referrals ourselves through this system. However the ability to access this facility is not widely known amongst practitioners and it is clearly a much less rigorous test than the OT Driving Assessment. The testing is much less sophisticated than the OT driving assessments but is nonetheless clearly regarded as adequate for driver relicensing by NZTA. This testing is more likely to detect drivers who are obviously unsafe but may pass some who would fail an OT test, creating the potential for false reassurance of the client and unease in clinicians. Drivers under 75 have no access to this source of testing.

**Legal considerations: Medical Aspects of Fitness to Drive:**

The NZ Transport Agency defines two main legal obligations on medical practitioners (and by implication on other health professionals) under the Land Transport Act (1998). These are:

- Consideration of any medical or other problems an individual may have when conducting an examination of an individual’s fitness to drive (or the implications of any newly diagnosed problems on their driving), and
- To report to the NZTA any individual who continues to drive when advised not to (under Section 18 of the Land Transport Act).

Medical practitioners may recommend that drivers stop driving completely or may recommend that they drive only in accordance with certain limitations (e.g. only driving during daylight hours or in a localised area). If a client voluntarily abides by our clinical recommendation, then there is no legal requirement to notify the NZTA but it is our belief that the NZTA should be notified by the clinicians involved. (This is because we believe the client’s licence should be revoked, partly because we are familiar with the clinical situation of clients who should not be driving, having forgotten that they had previously agreed to stop!) This should all be documented in the client’s clinical file.

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39 New Zealand Transport Authority (2009) Medical aspects of fitness to drive – A guide for medical practitioners

40 Kumar, S., Pickering, B (2001) “Fitness to drive” in New Zealand: psychiatric aspects and the clinicians role

41 Langford, J (2007) Usefulness of Off-Road Screening Tests to Licensing Authorities when Assessing Older Drivers Fitness to Drive

42 Langford, J (2007) Usefulness of Off-Road Screening Tests to Licensing Authorities when Assessing Older Drivers Fitness to Drive
The Medical Aspects of Fitness to Drive makes the following statements about individuals with dementia:

- “Driving may be permitted in cases of early dementia, provided that the medical practitioner is satisfied that there is no significant loss of insight or judgement and an individual does not show signs of disorientation or confusion.”
- “A driving assessment with an occupational therapist is recommended in all cases where there is some doubt about driving ability, especially should family members have concerns.”
- (“Individuals with confirmed dementia or cognitive impairment from whatever cause should not drive.” This only applies to commercial or special licences.)

These statements highlight that those clients with mild or early dementia may be permitted to drive but clinicians (with the assistance of OT Driving Assessments) have the responsibility of identifying the driving safety or otherwise of this group. Those with moderate or severe dementia can be assumed to lack judgement and/or display confusion and disorientation, and therefore should not be driving.

**Ethical considerations:**

There are a number of conflicting principles that need to be reconciled in dealing with an older client who may have some degree of impairment in their driving.

- We want to encourage the client’s own expression of autonomy in any decision-making about their future driving. To this end the clinical relationship aims to be inclusive and with the goal of person being comfortable with the choice, along with their family, to stop driving or undertake the more definitive OT driving test if required.
- We need to consider the implications of forcibly stopping a client driving. This includes both their emotional reaction and the practical implications of no longer having a driving licence. The latter is critical in those clients who have little access to other forms of transport.
- We have an ethical responsibility to ensure the safety of the client and other road users in those situations where there is clear or highly suggestive evidence that the client is unsafe to drive.
- If we are going to breach our duty of confidentiality to clients in the above situation (by notifying the NZTA or others), then we need to have clear indication of concern, which requires a thorough assessment of the client and complete honesty about our actions.

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45 Carr, D., Ott, B (2008) The Older Adult Driver with Cognitive Impairment “It’s a Very Frustrating Life”
Summary:

In summary, we all have a responsibility to consider the safety of all individuals under our care when they are driving. This guideline is predominantly focussed upon the context of cognitive decline but attention needs also to be given to those with cerebrovascular disease, diabetes, visual impairment, cardiac problems and those impaired by mental health disorders or medication. Those who are at increased risk of having an accident when driving should be asked to stop driving, and if they will not accept this advice then notification of the NZTA is legally required. It is often difficult to assess the safety of an individual’s driving when the cognitive impairment is relatively mild. Cognitive testing does not provide a definitive assessment of driving safety although deteriorating scores on testing do correlate with impaired performance on driving assessments. An on-road Occupational Therapy driving assessment remains the accepted standard in terms of assessment of driving skills and safety, and we need to be encouraging clients to “take the test”. Unfortunately these are not funded and are expensive.
Useful Resources

- New Zealand Transport Agency
  
  Pamphlet “Supporting older drivers – Help your older friend or relative stay mobile safely”

  Brochure – National Total Mobility Scheme

  Booklet – Keeping Moving the positive guide for senior road users

- New Zealand Association of Occupational Therapy
  
  Website description of OT Driving Assessments

- Office for Senior Citizens
  
  Pamphlet “How will you get around when you stop driving – plan ahead so you can still do the things you enjoy”

- The Hartford – Insurance and Financial company USA
  
  Pamphlet “Warning signs for drivers with dementia”

  Pamphlet “Conversation Planner: How can I have good conversations about not driving”

- The Stroke Foundation
  
  Pamphlet “Driving after a stroke or TIA”
Driving pathway for clients with cognitive impairment or dementia

Uncertain driving safety cases

New Assessment/known with Cognitive Impairment

Clinical review of cognition and driving

Mild Dementia
Uncertain Driving Safety

Further review of driving safety

Readily Available Information

Or

Specific Driving Safety Review

Preferred
OT Driving Assessment

Clinical Review and / or
On-Road Test

Decision Can Be Made

Not Safe To Drive

Safe for Restricted Licence

Safe To Drive

Alternatives Suggested:
(and/or)
• Other On-Road
• Cognitive Testing
• More Collateral
• Second Opinion

Notification NZTA

Review date?

See Dementia and Driving Safety : A Clinical Guideline for details
Other conditions affecting driving

This table contains a summary of some of the common conditions seen in MHSOP practice. For a full description of the details of driving restrictions for these disorders and many others please consult Medical Aspects of Fitness to Drive (MAFTD) 2010. Remember that regardless of the cause, if an individual appears unsafe to drive it may be because of a combination of disorders and action needs to be taken. The following summary applies to ordinary driving licences and not to commercial driving licences.

<table>
<thead>
<tr>
<th>Conditions</th>
<th>Restrictions on Driving (Medical Aspects of Fitness to Drive)</th>
</tr>
</thead>
<tbody>
<tr>
<td>CVA</td>
<td>An individual should not drive until clinical recovery is complete, with no significant residual disability affecting their ability to drive. They cannot drive within 1 month of the CVA. Individuals with residual disabilities should be assessed by an OT driving test. Those with homonymous hemianopia should not drive.</td>
</tr>
<tr>
<td>TIA</td>
<td>An individual should not drive for 1 month after a single TIA. For those with recurrent TIAs, they may resume driving after being symptom-free for 3 months.</td>
</tr>
<tr>
<td>Collapse</td>
<td>Individuals should not drive for 2 months following a collapse (syncope or cardiac arrest)</td>
</tr>
<tr>
<td>Angina</td>
<td>Individuals with angina at rest or on mild exertion should not drive. They may resume driving once they are free of angina on mild exertion provided there are no other conditions (e.g. arrhythmias) that would exclude them from driving.</td>
</tr>
<tr>
<td>Myocardial infarction</td>
<td>An individual should not drive for 2 weeks following an uncomplicated MI. They can resume driving following a specialist assessment.</td>
</tr>
<tr>
<td>Epilepsy/Seizure</td>
<td>Individual should not drive following single seizure or since their last seizure for those with epilepsy for one year. Generalised and partial seizures are not treated in the same manner. Period may be shortened if there was a particular factor causing seizure and recurrence is unlikely. Individuals with sleep epilepsy may drive after three years of establishing this pattern.</td>
</tr>
<tr>
<td>Visual Impairment</td>
<td>Visual acuity needs to be 6/12 in both eyes together, with or without correcting lenses. For those with marked impairment in one eye or visual field defects specialist assessment is required.</td>
</tr>
<tr>
<td>Condition</td>
<td>Description</td>
</tr>
<tr>
<td>---------------------------------</td>
<td>------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Vertigo/ Meniere’s</td>
<td>Where the attacks of vertigo or giddiness are sufficiently disabling to impair an individual’s ability to drive, they should not drive until the condition is treated.</td>
</tr>
<tr>
<td>Diabetes</td>
<td>Diabetes is generally not an obstacle for driving unless the person is having hypoglycaemic attacks. Where these are recurrent and the person has poor hypoglycaemic awareness, they should not drive until this is managed. An individual who has a hypoglycaemic attack while driving should not drive for one month until remedial action is taken.</td>
</tr>
<tr>
<td>Advancing age</td>
<td>Advancing age is not an obstacle to driving per se. However if there are concerns about an individual’s driving safety due to a combination of medical, cognitive, medication or biomechanical issues, formal OT driving assessment should be sought.</td>
</tr>
<tr>
<td>Severe Mental Disorder</td>
<td>When an individual has a severe enduring mental disorder affecting their ability to drive safely due to impairments in cognition, behaviour, impulsivity or mood, they should not drive until treated for a period of at least 6 months. The NZTA should be notified about all individuals subject to an Inpatient CTO under Section 19 of the LTA. These individuals are still permitted to drive unless they are assessed as unsafe to do so.</td>
</tr>
</tbody>
</table>
This letter template is designed to be adapted to a variety of uses:

- Letter to client / GP approving driving but suggesting review in six months
- Letter to OT Driving Assessment Agency requesting OT driving assessment
- Letter to NZTA making recommendation about restriction on, or withdrawal of clients driving licence

Date  CC  Client

Dear

Re:

DOB

NHI

Address

Phone

Driving Assessment Letter

Problem List:
1. Driving Safety issues
2. Cognitive Impairment
3. Recent MVAs

Delete paragraphs (and numbering) as required:

1. Mr/Mrs has voluntarily agreed to stop driving following medical advice. It is not likely that driving will be possible safely in the future, and it is my recommendation that his/her licence is revoked at this time by the NZTA.

2. Mr/Mrs has been advised by me that he/she should no longer be driving due to the medical conditions described. Unfortunately, he/she has not agreed to stop driving, and I am therefore notifying the NZTA under Section 18 of the Land Transport Act, with the recommendation that his/her driving licence be revoked.

3. Mr/Mrs no longer has a driving licence but is continuing to drive a motor vehicle on roads. I would be grateful if you would communicate with him/her regarding this and with a reminder that his/her licence is no longer valid. (I believe that there is some significant risks associated with him/her driving, and I would recommend that the NZTA ask the local police to visit Mr/Mrs about driving.)

Background Information:
Thank you for your assistance in this matter. Please contact me if you require any further information in this matter.

Yours sincerely......
Client Questionnaire

This questionnaire addresses historical features with Level A, Level B or Level C evidence of relevance to driving competency, as well as selected items from the Manchester Driver Behaviour Questionnaire. It is only intended to be used in the qualitative determination of driving risk in elderly patients and patients with dementia, and has not been validated for use in the quantitative determination of driving risk.

1. How many times have you been stopped or ticketed for a traffic violation in the last three years? (0, 1, 2, 3, 4 or more)
2. How many accidents have you been in, or caused, within the last three years? (0, 1, 2, 3, 4 or more)
3. In how many accidents were you at fault in the last three years? (0, 1, 2, 3, 4 or more)

Use this scale to answer the following questions below 1 = strongly disagree, 2 = disagree, 3 = no opinion, 4 = agree, 5 = strongly agree

1. I have concerns about my ability to drive safely
2. Others have concerns about my ability to drive safely
3. I have limited the amount of driving that I do
4. I avoid driving at night
5. I avoid driving in the rain
6. I avoid driving in busy traffic
7. I will drive faster than the speed limit if I think I won’t be caught
8. I will run a red light if I think that I won’t be caught
9. I will drive after drinking more alcohol than I should
10. When I get angry with other drivers, I will honk my horn, gesture, or drive up too closely to them

How many kilometres a week do you drive? Km
Appendix 5:

**Family or Caregiver Questionnaire**

<table>
<thead>
<tr>
<th>1.</th>
<th>How many times has the client been stopped or ticketed for a traffic violation in the last three years? (0, 1, 2, 3, 4 or more)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.</td>
<td>How many accidents has the client been in, or caused, within the last three years? (0, 1, 2, 3, 4 or more)</td>
</tr>
<tr>
<td>3.</td>
<td>In how many accidents was the client at fault in the last three years? (0, 1, 2, 3, 4 or more)</td>
</tr>
</tbody>
</table>

*Use this scale to answer the following questions below 1 = strongly disagree, 2 = disagree, 3 = no opinion, 4 = agree, 5 = strongly agree*

| 1. | I have concerns about the client ability to drive safely                                                                                 |
| 2. | Others have concerns about his/her ability to drive safely                                                                               |
| 3. | The client has limited the amount of driving that he/she does                                                                             |
| 4. | He/she avoids driving at night                                                                                                          |
| 5. | He/she avoids driving in the rain                                                                                                       |
| 6. | He/she avoids driving in the busy traffic                                                                                               |
| 7. | The client will drive faster than the speed limit if he/she thinks they won’t get caught                                                |
| 8. | The client will run a red light if the patient thinks that he/she won’t be caught                                                        |
| 9. | The client will drive after drinking more alcohol than he/she should                                                                    |
| 10. | I so not feel safe when being driven by the client                                                                                      |
| 11. | I would be reluctant to let the client pick up my children (or friends)                                                                  |

How many kilometres a week does the client drive? *Km*
# Referral for OT Driving Assessment Letter

## Appendix 6

### Referral for Occupational Therapy Driving Assessment

<table>
<thead>
<tr>
<th>Organisation of Therapy and Rehabilitation Services (OTRS)</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>C/- DRC, 14 Erson Avenue, Royal Oak</td>
<td>Email – <a href="mailto:info@otrs.co.nz">info@otrs.co.nz</a></td>
</tr>
<tr>
<td>PO Box 4138, Hamilton</td>
<td>Web – <a href="http://www.otrs.co.nz">www.otrs.co.nz</a></td>
</tr>
<tr>
<td>Phone – 0800 687 748</td>
<td>Fax – (07) 838 0152</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Driver Assessment Service</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>2 Canon Place, Pakuranga</td>
<td>Email – <a href="mailto:das.ot@ihug.co.nz">das.ot@ihug.co.nz</a></td>
</tr>
<tr>
<td>PO Box 51056, Pakuranga, Manukau 2140</td>
<td>Web – <a href="http://www.driverassessment.co.nz">www.driverassessment.co.nz</a></td>
</tr>
<tr>
<td>Phone – (09) 236 9033 or 0800 427 327</td>
<td>Fax – (09) 236 9135</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Anne Molloy Occupational Therapy Consultancy</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>5 Moreland Road, Mt Albert, Auckland</td>
<td>Email – <a href="mailto:amolloy@driveable.co.nz">amolloy@driveable.co.nz</a></td>
</tr>
<tr>
<td></td>
<td>Web – <a href="http://www.driveable.co.nz">www.driveable.co.nz</a></td>
</tr>
<tr>
<td>Phone – (09) 8460046</td>
<td>Fax – (09) 846 0048</td>
</tr>
</tbody>
</table>

### Patient Details

<table>
<thead>
<tr>
<th>Name:</th>
<th>DOB:</th>
<th>NHI:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Address:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Phone:</td>
<td>Mobile:</td>
<td></td>
</tr>
<tr>
<td>Preferred Contact Person:</td>
<td>Relationship:</td>
<td></td>
</tr>
<tr>
<td>Phone:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Name of GP:</td>
<td>Phone:</td>
<td></td>
</tr>
<tr>
<td>Address:</td>
<td></td>
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</table>

### Referrer Details

<table>
<thead>
<tr>
<th>Name:</th>
<th>Position:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mailing Address:</td>
<td></td>
</tr>
<tr>
<td>Phone:</td>
<td>Email:</td>
</tr>
</tbody>
</table>
Name of Specialist:

Phone:  

Email: 

<table>
<thead>
<tr>
<th>Reasons for referral / driving concerns</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐ Please contact the referrer for further information.</td>
</tr>
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</table>

<table>
<thead>
<tr>
<th>Clinical Details</th>
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<tbody>
<tr>
<td>Diagnosis:</td>
</tr>
<tr>
<td>Current Psychotropic Medication:</td>
</tr>
<tr>
<td>Relevant Medical &amp; Neurological condition:</td>
</tr>
<tr>
<td>Cognitive Assessment:</td>
</tr>
<tr>
<td>(Addenbrook’s) ACE-III /100</td>
</tr>
<tr>
<td>RUDAS / MOCA / MMSE /30</td>
</tr>
<tr>
<td>Client Questionnaire attached ☐ YES ☐ NO</td>
</tr>
<tr>
<td>Family or Caregiver Questionnaire attached ☐ YES ☐ NO</td>
</tr>
<tr>
<td>Scoring for Driving Safety attached ☐ YES ☐ NO</td>
</tr>
<tr>
<td>Eyesight: Right: Left:</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Notification to NZTA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phone: 0800 822 422</td>
</tr>
<tr>
<td>Email: <a href="mailto:mark.pugin@nzta.govt.nz">mark.pugin@nzta.govt.nz</a></td>
</tr>
</tbody>
</table>

1. The patient has been informed to cease driving until he/she has an occupational therapy driving assessment. ☐ YES ☐ NO
2. A copy of this referral form has been forwarded to NZTA. ☐ YES ☐ NO
References:


Acknowledgements

We would like to acknowledge the significant time and effort contributed by the Driving with Dementia Working Group in developing this document. The group comprised representatives from each of the 3 district health boards within Auckland.

- Dr Mark Fisher – Old Age Psychiatrist - Clinical Head Mental Health Services for Older People Counties Manukau Health
- Dr Richard Worrall – Old Age Psychiatrist – Clinical Head Mental Health Services for Older People – Auckland District Health Board
- Dr Gary Cheung – Old Age Psychiatrist and Senior Lecturer, Department of Psychological Medicine, University of Auckland.
- Rhonda Preston Jones – Occupational Therapist – now Dementia Clinician Memory Team Counties Manukau Health

This document went out for consultation to Geriatricians and Old Age Psychiatrists within the Northern Region, before publication.